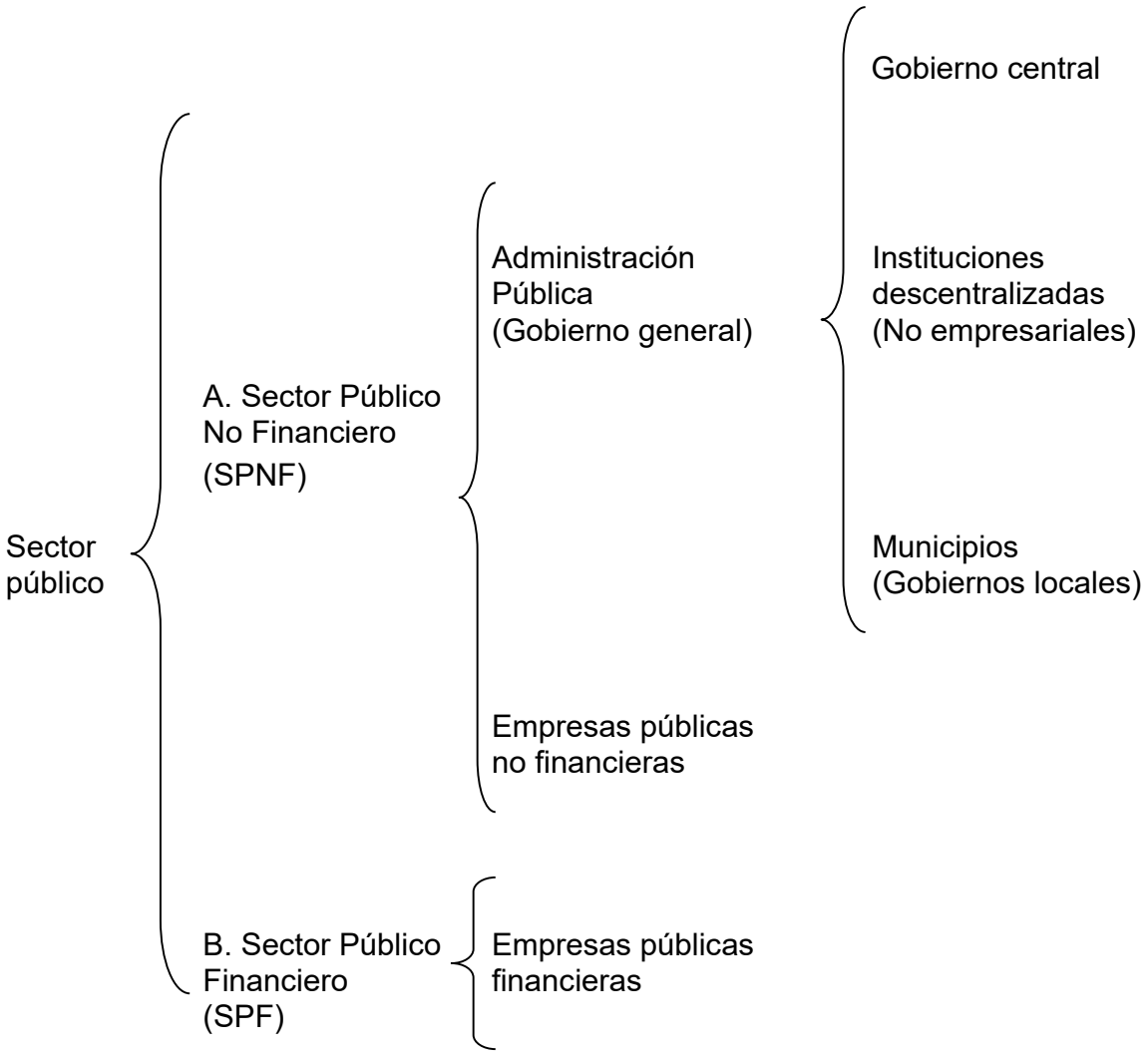Estructura del sector público panameño